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**UNITED STATES DISTRICT COURT**

**NORTHERN DISTRICT OF CALIFORNIA – OAKLAND DIVISION**

RONALD CUPP, an individual,

Plaintiff,

vs.

COUNTY OF SONOMA, a municipal corporation; TENNIS WICK, in his individual and official capacities; TYRA HARRINGTON, in her individual and official capacities; MARK FRANCESCHI, in his individual and official capacities; TODD HOFFMAN, in his individual and official capacities; JESSE CABLK, in his individual and official capacities; ANDREW SMITH, in his individual and official capacities; and DOES 1-50, inclusive.

Defendants.

CASE NO.: 4:23-cv-01007

**PLAINTIFF’S MEMORANDUM OF  
LAW IN OPPOSITION TO  
DEFENDANT COUNTY OF  
SONOMA’S MOTION TO DISMISS**

Date: June 29, 2023  
Time: 2:00 p.m.  
Courtroom: 6, 2<sup>nd</sup> Floor  
Judge: Jon S. Tigar

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1 Plaintiff RONALD CUPP (hereinafter “Plaintiff” or “Cupp”) hereby respectfully  
 2 submits the following Memorandum of Law in Opposition to Defendant COUNTY OF  
 3 SONOMA’S (“the County”) Motion to Dismiss:  
 4

### 5 **I. INTRODUCTION**

6 Despite the County’s *ad hominem* attacks on Plaintiff, Plaintiff’s Complaint is not an  
 7 unwarranted attack. Plaintiff’s Complaint is an attempt to redress a pattern and practice of  
 8 ongoing violations of Plaintiff’s constitutional and legal rights as a private property owner. The  
 9 County brings this lawsuit on itself for promulgating at least two policies that activated the  
 10 unconstitutional behavior alleged in the Complaint and by using its Permit Resource  
 11 Management Department (“PRMD”) as an official tool to run roughshod over Plaintiff’s rights  
 12 as well as the rights of potentially thousands of other private property owners in the County.  
 13

14 Plaintiff’s Complaint for Declaratory Relief, Injunctive Relief and Damages (“the  
 15 Complaint” or “Compl.”) arises from a pattern and practice of unconstitutional behavior by local  
 16 government officials employed by the County through PRMD.  
 17

18 Plaintiff alleges that the County and additional named Defendants violated – and  
 19 continue to violate - his rights under the 4<sup>th</sup>, 5<sup>th</sup> and 14<sup>th</sup> Amendments, the California  
 20 Constitution, and common law by engaging in a pattern and practice of unlawful and  
 21 unconstitutional misconduct. Specifically, Plaintiff alleges that Defendants:  
 22

- 23 • Conducted several, warrantless searches of Plaintiff’s private property, including  
 24 using drones in an unlawful and unconstitutional manner;
- 25 • Submitted a false or misleading affidavit to a local judge in order to obtain an  
 26 inspection warrant for Plaintiff’s private property  
 27

- Instituted abatement proceedings against him, including wrongfully placing an abatement lien on Plaintiff's private property which County officials continue to refuse to remove despite Plaintiff's Herculean efforts and substantial expenditure of funds to comply with citations he received as well as meeting additional demands from the County regarding Plaintiff's private property;
- Wrongfully disconnected electricity and gas to his property during the pendency of a prior action, *Cupp v. Smith* 4:20-cv-03456PJH, and refused to restore it for some 19 months until Smith (represented by the County) lost a motion for summary judgment in that action;
- Enforced – and continue to enforce - local rules, regulations and procedures against Plaintiff in an unfair, arbitrary and capricious manner; and
- Trespassed on his property and invaded his privacy.

Plaintiff seeks declaratory relief, injunctive relief, and damages.

## **II. STATEMENT OF FACTS**

PRMD is commonly known in the County as "Permit Sonoma" and is made up of several divisions. (See, Young Dec., submitted herewith, ***Exhibit 1***). One division is Code Enforcement. Generally, Code Enforcement inspects private property to discover building code violations, cites property owners for violations, imposes fines and penalties against property owners, conducts administrative hearings, and determines the extent of property owner liability to the County for violations. However, since at least 2017, Code Enforcement has had a direct mandate to be a revenue-generating operation at the expense of the County's private property owners.

Two official policies adopted, approved or known by the County's Board of Supervisors activated the constitutional violations alleged in the Complaint, which affect not only Plaintiff

1 but many others. The County promulgated these policies, or allowed them to take effect, either  
 2 at the behest of two PRMD officials sued herein as additional Defendants or in conjunction with  
 3 these Defendants. They are:

- 4 • Defendant TENNIS WICK (“Wick”), PRMD Director, who is vested by local  
 5 ordinance with policy-making authority for PRMD and the responsibility for all  
 6 code enforcement work that takes place in the County  
 7

8 (Compl., p. 4:13-28); and

- 9 • Defendant TYRA HARRINGTON (“Harrington”), Code Enforcement Manager,  
 10 who oversees the code enforcement activities and officers employed by the County,  
 11 is directly involved in creating policy for PRMD alongside Wick, engages directly  
 12 in inspection activities; determines whether fines or penalties are imposed on  
 13 property owners and in what amounts, and whether property owners will be  
 14 offered a settlement of liabilities by the County or not. Harrington has the final say  
 15 on all matters regarding the Code Enforcement Division.  
 16

17 (Compl., p 5:1-5).

18  
 19 In addition to the aforementioned Defendants, certain code enforcement officers of  
 20 various ranks, employed by the County and sued herein as additional Defendants, either  
 21 committed the unconstitutional acts alleged in the Complaint; or they failed to train, supervise,  
 22 or discipline the code enforcement officers for their actions whom they know are committing  
 23 constitutional violations or encourage such conduct to promote County policy. They are:

- 24 • Defendant MARK FRANCESCHI (“Franceschi”), Code Enforcement Supervisor,  
 25 who supervises the code enforcement officers employed by PRMD, is responsible  
 26 for overseeing the training and discipline of these officers, and who conducts  
 27  
 28

administrative hearings when they are offered to property owners (Compl. 5:6-9);

- Defendant TODD HOFFMAN (“Hoffman”), Code Enforcement Inspector II, (Compl. 5:10-14);

- Defendant JESSE CABLK (“Cablk”), Senior Code Enforcement Inspector, (Compl. 5:15-19.); and

- Defendant ANDREW SMITH (“Smith”), Code Enforcement Inspector, (Compl. 5:20-24)

The first policy – the Code Enforcement Enhancement Policy (CEEP) – was presented to the County Board of Supervisors on or about March 27, 2017 by Wick. (Compl., p. 9:24-18) Under the guise of being a program to resolve a backlog of old property violations by hiring new code enforcement officers, CEEP actually represented a fundamental shift in the way PRMD previously handled property violations, which was a much more collaborative approach designed to help property owners resolve violations rather than punishing them. CEEP created a new position, Code Enforcement Manager, which was subsequently filled by Harrington, a former deputy sheriff. The effect of CEEP, though not stated expressly in the policy, was to incentivize Harrington to “increase cost recovery” by making her salary dependent on the collection of penalties and fines levied against property owners. As a direct result of CEEP, Harrington has adopted and approved overly aggressive and often unconstitutional methods in the work of Code Enforcement, including inspections of private land without warrants, use of drones to search private land without warrants, and the imposition of excessive and punitive fines against property owners. These methods have all caused harm – and continue to cause harm – to Plaintiff and many additional property owners in the County. (Compl., p. 9:19-11:2.)

At the same time, CEEP made “a number of minor policy modifications and delegations”



1 and “policy modifications to increase effectiveness.” In effect, the Board of Supervisors deleted  
 2 the authority to “bypass the administrative process” and proceed directly to lawsuits and other  
 3 punitive measures against property owners. Once again, this represented a fundamental shift in  
 4 PRMD’s work in the County, and it granted virtually unfettered discretion to Wick and  
 5 Harrington to speed up the recovery of fines and penalties and to increase “citation fee revenue,”  
 6 which has resulted in the unconstitutional acts in the Complaint and which will be the subject of  
 7 complaints by future property owners. (Compl., p. 11:3-23; Young Decl, submitted herewith.)

9 On information and belief, CEEP did not immediately take effect because PRMD’s focus  
 10 had to shift in October 2017 due to the Nuns, Tubbs, and Pocket Fires (the Sonoma Complex  
 11 Fire). On further information and belief, PRMD remained involved with efforts to clean up after  
 12 the fires for many months after the fires. (Compl., p. 11:24-12:8.)

14 By at least 2019, however, Code Enforcement was undertaking its new role as the  
 15 “property police” with zeal, including engaging in a warrantless search of Plaintiff’s property in  
 16 February 2019. In August 2019, the local newspaper, the Press Democrat (“PD”), wrote an  
 17 unflattering article about Wick for over-promising and under-delivering through PRMD’s  
 18 enforcement activities. Pressure from the press further incentivized Wick and Harrington to step  
 19 up enforcement activities, which has resulted in further unconstitutional behavior by officials  
 20 employed at PRMD. (Compl., p. 12:9-15:7.)

22 Whether as a result of the PD article or it was already underway, shortly after the PD  
 23 article, PRMD promulgated its own, five-page policy and procedure document on the use of  
 24 unmanned aircraft system (UAS) (i.e., “drones”). (Compl., 15:10-15.) The County did not publish  
 25 its new drone policy on the County’s public website, but instead, published it solely on the  
 26 County’s “intranet.” On information and belief, officials at PRMD, including the individual  
 27  
 28

Defendants named herein – but particularly Wick and Harrington – made this decision deliberately to conceal the drone policy as well as PRMD’s heightened enforcement activities from the public. In addition, on further information and belief, the County hired a private drone operator without putting the job out for public bid, a further step to keep the County’s new drone policy and program a secret. (Compl., p. 17:7-18:14.)

From the enactment or promulgation of these policies, the entirety of the unconstitutional misconduct alleged in the Complaint flows. Not alleged in the Complaint, but for which Plaintiff requests leave to allege in an amended complaint, is a violation of the 8<sup>th</sup> Amendment for excessive fines and penalties, to further augment the allegations regarding conspiracy, and to amend the Complaint as a class action on behalf of other, similarly situated private property owners in the County. (See, Young Declaration, submitted herewith.)

Defendants now move to dismiss Plaintiff’s Complaint pursuant to Federal Rules of Civil Procedure 12(b)(6) (“the Motion”). For the reasons set forth herein, the Court should deny the Motion.

### **III. ARGUMENT**

#### **A. LEGAL STANDARD**

To survive a motion to dismiss, Plaintiffs must establish only that they have stated a claim to relief that is “plausible on its face.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007); see also *E.I. du Pont de Nemours & Co. v. Kolon Indus.*, 637 F.3d 435, 440 (4th Cir. 2011). The allegations of the complaint must be accepted as true. *Cruz v. Beto*, 405 U.S. 319, 322 (1972). The court is bound to give the plaintiff the benefit of every reasonable inference to be drawn from the “well-pleaded” allegations of the complaint. *Retail Clerks Int’l Ass’n v. Schermerhorn*, 373 U.S. 746, 753 n. 6 (1963). Thus, the plaintiff need not necessarily plead a

particular fact if that fact is a reasonable inference from facts properly alleged. *See id.*

“Dismissal without leave to amend is improper unless it is clear, upon de novo review, that the complaint could not be saved by any amendment.” *Missouri ex rel. Koster*, 847 F.3d at 655–56; see also *Webb v. Trader Joe’s Co.*, 999 F.3d 1196, 1204 (9th Cir. 2021) (“Dismissal with prejudice and without leave to amend is not appropriate unless it is clear on de novo review that the complaint could not be saved by amendment.”); *AE ex rel. Hernandez v. County of Tulare*, 666 F.3d 631, 636 (9th Cir. 2012); *Jewel v. Nat’l Sec. Agency*, 673 F.3d 902, 903 n.3 (9th Cir. 2011); *Thinket Ink Info Res., Inc. v. Sun Microsystems, Inc.*, 368 F.3d 1053, 1061 (9th Cir. 2004).

**B. THE TWO-YEAR STATUTE OF LIMITATIONS DOES NOT APPLY IN CASES WHERE PLAINTIFF ALLEGES A SYSTEMIC PATTERN OR PRACTICE OF UNCONSTITUTIONAL CONDUCT UNDERTAKEN AS A RESULT OF OFFICIAL COUNTY POLICIES**

The County correctly points out that 42 USC § 1983 does not contain a statute of limitations within its language. The United States Supreme Court has directed that 42 USC § 1988 “requires courts to borrow and apply to all § 1983 claims the one most analogous state statute of limitations, which is California’s personal injury statute codified in the Cal. Code of Civil Procedure section 340(3).” *Owens v. Okure*, 488 US 235, 240 (1989); *McDougal v. County of Imperial*, 942 F.2d 668, 674. According to these authorities, the applicable statute of limitations would be two years from the date the cause of action accrued.

The County’s analysis is correct, however, only as far as it goes. The gravamen of Plaintiff’s Complaint is not a series of discrete, wrongful acts, some of which are, admittedly, outside the two-year period and some of which are not. Instead, Plaintiff alleges that in March 2017 and September 2019, the County adopted or allowed two policies to take effect – CEEP and the drone policy. Together, these policies have incentivized overly aggressive and unlawful

code enforcement and revenue-generation activities by employees of Permit Sonoma at the expense of property owners in the County, including warrantless entries onto private property. (Compl. P. 9:13-11:2.) Plaintiff further alleges that CEEP authorized Permit Sonoma to bypass certain procedural steps the department had previously taken when dealing with property owners and encouraged Permit Sonoma employees to immediately cite property owners and assess penalties of one kind or another, while violating the constitutional rights of property owners. (Compl. p. 11:3-23.)

In addition, Plaintiff alleges that on September 10, 2019, PRMD promulgated with the knowledge and approval of the County to enhance PRMD's code enforcement activities, which the County did not make public. Similarly, the County hired a private drone operator as a contractor without putting the position out for public bid. Like CEEP, the drone policy encourages the use of drones to conduct inspections without first obtaining an inspection warrant, regardless of whether there are exigent circumstances or not. (Compl. p. 15:8-21:21.)

Plaintiff alleges that all of the conduct complained of in the Complaint occurred pursuant to, and as a result of, these unconstitutional policies, and that these policies established a pattern and practice of unconstitutional behavior by officials and employees of PRMD. These policies remain in effect today, and Cupp has been harmed by them as alleged in the Complaint.

Plaintiff does not merely allege a series of discrete acts; he alleges a pattern and practice of unconstitutional misbehavior by employees of PRMD acting pursuant to policies that have established a systemic problem in the County, not only for Plaintiff but also for other property owners. Plaintiff may rely on misconduct outside the two-year period because in this context, the two-year statute of limitations simply does not apply. *Garden City, Inc. v. Jose*, N.D. Cal.,

1 Sep. 5, 2013, Case No.: CV 13-0577 PSG.

2 Nevertheless, to the extent Plaintiff has not adequately pleaded a pattern and practice of  
 3 unconstitutional acts stemming from official policies of the County, Plaintiff respectfully  
 4 requests leave to amend, as Plaintiff has not pleaded the entirety of facts known to the Plaintiff.  
 5 *Carpinteria Valley Farms v. City of Santa Barbara*, 344 F.3d 822, n.3 (9<sup>th</sup> Cir. 2003). Plaintiff  
 6 also has additional claims he has not yet pleaded but can adequately plead to survive a motion  
 7 to dismiss.  
 8

9 **C. PLAINTIFF HAS ADEQUATELY PLEADED A *MONELL* CLAIM, BUT**  
 10 **SHOULD BE GRANTED LEAVE TO AMEND TO ALLEGE IF THE COURT**  
 11 **CONCLUDES THE COMPLAINT IS INSUFFICIENT**

12 Admittedly, neither CEEP nor the drone policy expressly state that PRMD should  
 13 engage in unconstitutional behavior. Few local policies would ever be so blatant. However, this  
 14 reality is not the end of the *Monell* inquiry.

15 A plaintiff generally may use one of four methods to establish *Monell* liability. First, a  
 16 plaintiff may point – as Plaintiff does here – to an officially adopted or promulgated policy.  
 17 (*Monell v. Dept. of Social Services*, 436 U.S. 658, 690.)  
 18

19 Second, a plaintiff may point to a custom or practice that is not written or formally  
 20 adopted, but that is pervasive enough to have the force of law. *Gregory v. City of Louisville*,  
 21 444 F.3d 725, 724 (6<sup>th</sup> Cir. 2006) [custom of using overly aggressive show ups]; *Sharp v. City*  
 22 *of Houston*, 164 F.3d 923, 936 (5<sup>th</sup> Cir. 1999) [finding custom existed for transfers and  
 23 demotion when officers reported misconduct]; *Watson v. City of Kansas City*, 857 F.2d 690,  
 24 696 (10<sup>th</sup> Cir. 1988) [finding a sufficient showing of the police department’s custom for  
 25 mishandling domestic violence cases].  
 26  
 27  
 28

1 Third, a plaintiff can establish *Monell* liability pursuant to *City of Canton v. Harris*, 489  
 2 U.S. 378 (1989). This method applies where a plaintiff can point to a failure to train, supervise,  
 3 discipline, or adequately screen employees. *City of St. Louis v. Propst*, 485 U.S. 112 123  
 4 (1988), citing *Pembaur v. City of Cincinnati*, 475 U.S. 469, 482-483 (1989).

5  
 6 Finally, a plaintiff may point to a particular decision or act made by someone who is  
 7 asserted to be the final policymaker for an entity. The U.S. Supreme Court has held that in  
 8 certain circumstances, the decisions or the acts of a final policymaker, even if only on a single  
 9 occasion, may be attributed to a municipal defendant in a Section 1983 action. *Pembauer*,  
 10 *supra*, 475 U.S. at pp. 484-485 [county prosecutor's decision to send deputy sheriffs into a  
 11 premises to get a witness was county policy even though it only happened once].

12  
 13 At least for purposes of surviving Defendant's Motion, Plaintiff has already adequately  
 14 pleaded *Monell* liability using the first, second and fourth methods. In addition, Plaintiff is  
 15 aware of further facts not yet pleaded which would establish *Monell* liability under any of the  
 16 four methods. For example, additional individuals have come forward to sign declarations  
 17 showing how their rights have also been violated by PRMD. (See, Young Declaration.) These  
 18 violations are not isolated instances, and by no means are they a one-off unique to Plaintiff.  
 19 Therefore, even if the Court should conclude that Plaintiff has not adequately pleaded *Monell*  
 20 liability in the current iteration of the Complaint, Plaintiff should be granted leave to amend.

21  
 22 **D. THE COUNTY FAILS TO ANALYZE OR ACCURATELY ASSERT**  
 23 **WHETHER PLAINTIFF CAN OBTAIN DAMAGES FOR VIOLATIONS OF**  
 24 **ART. I, §§ 7, 13**

25 In its Motion, the County asserts that Plaintiff cannot obtain damages for violations of  
 26 Art I, §§ 7 or 13. The County fails to address whether either declaratory or injunctive relief  
 27 would be available under those provisions, and should be held to concede that issue.

With respect to the issue of damages, the County relies principally on *Katzberg v. Regents of the Univ. of Calif.*, 29 Cal.4<sup>th</sup> 300 (2002). The County's treatment and reliance on *Katzberg* is flawed for two reasons. First, while a right to damages pursuant to a provision of the California Constitution is properly analyzed under *Katzberg*, the complex analysis required by *Katzberg* is not even mentioned in Defendant's Motion. *Katzberg* is given nothing more than a passing citation by the County. Failing to properly analyze *Katzberg* on a motion to dismiss was directly criticized in *Doe v. County of Orange*, 2020 U.S. Dist. LEXIS 188536, 2020 WL 5947829, a case involving similar arguments. There, the Court wrote:

"Whether a provision of the California Constitution provides for a private right of action is governed by the analysis set forth in *Katzberg*...which Defendants cite in their motion, however, the complex analysis required in *Katzberg*, is missing... 'Defendants have not done [*Katzberg*] justice by making what is effectively a passing reference to it in their briefs, and the Court declines to take it up in that underdeveloped form'."

*Doe, supra*, at p. 11, citing *Shen v. Albany Unified Sch. Dist.*, 2018 U.S. Dist. LEXIS 144656, 2018 WL 4053482, at \*4 (N.D. Cal. Aug. 24, 2018). Because this is a Motion to Dismiss, like in *Doe*, the Court should reach the same conclusion and disregard the County's Motion on this point.

Even if the Court does not disregard the County's passing mention of *Katzberg* without analysis, it should still deny the Motion on substantive grounds, at least with respect to Plaintiff's Art. I, § 13 claim. As the Court recognized in *Doe*, "the California Supreme Court has not yet decided whether Article I, § 13 creates a private right of action for damages, and federal courts are split on the issue. *Doe, supra*, at pp. 10-11, citing *Estate of Osuna*, 392 F. Supp. 3d 1162, 1178 (E.D. Cal. 2019) (collecting cases).

#### **E. THE COUNTY IS NOT IMMUNE FROM PLAINTIFF'S STATE LAW CLAIMS**



1 The County's argument is similarly flawed with respect to its immunity argument. The  
2 County incorrectly asserts – as it did unsuccessfully in Plaintiff's prior case, *Cupp v. Smith*  
3 4:20-cv-03456PJH [DOC 78] – that its employees are immune from state law claims under  
4 Government Code section 820.2. Thus, the County cannot be held liable under Government  
5 Code section 815.2(b). This argument is flawed, circular reasoning that must necessarily fail as  
6 it did previously.

8 The case of *Ogborn v. City of Lancaster*, 101 Cal.App.4<sup>th</sup> 448 (2002) addresses and  
9 explains the interplay of three immunity statutes, including Government Code section 820.2,  
10 in a case involving various actions by code enforcement inspectors. In *Ogborn*, the City of  
11 Lancaster undertook a program to clean up certain properties in the city, including a property  
12 occupied by tenants who were living in a dilapidated house at a property that also had junkyard  
13 conditions and other defects. Code enforcement officer Hawley was in charge of the program.  
14 Two, other code enforcement officers, St. John and Tebbs, inspected the tenants' property  
15 pursuant to an inspection warrant.

17 Thereafter, Hawley sent a letter to the tenants advising the property was unsafe and a  
18 nuisance, and an abatement hearing was held a short time later under the direction of Hawley.  
19 An order issued allowing for the demolition of the structure. St. John and Tebbs obtained  
20 another inspection warrant to abate the nuisance, which resulted in the tenants being forcibly  
21 removed from the property, the house was demolished, and the tenants personal property was  
22 destroyed. The tenants sued, and the code enforcement officers raised Sections 820.2, 820.4,  
23 and 821.8 in their defense. The trial court granted summary judgment in favor of the officers,  
24 which the Court of Appeal affirmed in part and reversed in part. The Court analyzed each  
25 statute and how it applied to each of the code enforcement officers.  
26  
27  
28



1 First, the Court agreed that Section 820.2 immunized Hawley from liability because he  
 2 did not directly participate in obtaining the warrant or the demolition at the property. All  
 3 Hawley did was conduct the initial hearing declaring the property to be a nuisance. The Court  
 4 recognized that the goal of Section 820.2 is to immunize “basic policy decisions,” which are  
 5 “discretionary,” such as the decision to conduct an abatement hearing, rather than  
 6 “operational” decisions like obtaining a warrant or demolishing property. *Ogborn, supra*, 101  
 7 Cal.App.4<sup>th</sup> at 461. Conversely, the Court disagreed that Section 820.2 immunized St. John. St.  
 8 John was present at the property and gave the demolition order. The Court considered this to  
 9 be the “implementation” of the city’s abatement program, which is not a discretionary act. *Ibid.*

10 Applying the *Ogborn* rationale to this case, each unconstitutional act complained of in  
 11 the Complaint was done either implementing CEEP or the County’s drone policy. These are not  
 12 discretionary acts by PRMD employees. The Defendant employees of PRMD are, therefore, not  
 13 entitled to immunity under Government Code section 820.2. Thus, neither is the County  
 14 entitled to immunity under Government Code section 815.2(b).

15  
 16  
 17  
 18 **F. YOUNGER DOES NOT APPLY BECAUSE THE COUNTY HAS NOT  
 19 INITIATED A STATE COURT ACTION AGAINST PLAINTIFF**

20 Despite the County’s assertions to the contrary, Plaintiff has engaged in almost two  
 21 years’ worth of effort to the County’s demands with respect to Plaintiff’s property. Plaintiff has  
 22 hired a code violation consultant and paid that individual over \$60,000 to meet the County’s  
 23 demands. Just when Plaintiff is told he has complied, the County – acting through the  
 24 additional Defendants named herein, particularly Hoffman - comes up with yet more reasons  
 25 to hold open old property violations, issue new ones, or impose Draconian requirements on  
 26 Plaintiff to free his property from the County’s adverse actions.

27 Moreover, the County falsely asserts that the reason *Cupp v. Smith* 4:20-cv-03456PJH  
 28

1 did not settle was because of “several months delay” by Plaintiff. This is patently false. *Cupp v.*  
 2 *Smith* arose out of violations issued on February 15, 2019. While Plaintiff requested an initial  
 3 delay in his administrative hearing, PRMD – and virtually everyone else – was under a shut  
 4 down/stay-at-home order from Governor Newsom due to the COVID-19 pandemic. As a result,  
 5 Plaintiff was not even able to challenge the violations in *Cupp v. Smith* for almost two years  
 6 from the date the violations were first issued. However, at no point has the County ever offered  
 7 to abate Plaintiff’s fines and penalties due to COVID-19. Those fines and penalties have  
 8 continued to accrue on a per diem basis despite Plaintiff’s efforts to comply and despite  
 9 COVID-19. In fact, by the time settlement discussions were undertaken in *Cupp v. Smith*, the  
 10 County, under the guise of negotiations, continued to come back at Plaintiff with ever-  
 11 increasing demands for payment for both the fines and penalties as well as attorneys fees. To  
 12 this day, County has failed or refuses to explain their calculations despite many requests by  
 13 both Plaintiff and counsel. The fact *Cupp v. Smith* did not settle has nothing to do with any  
 14 delay by Plaintiff.

15  
 16  
 17 Throughout Plaintiff’s still ongoing ordeal with the County, and despite all the efforts to  
 18 comply he has undertaken, the County continually threatens Plaintiff with a civil suit. In itself,  
 19 holding the threat of such a suit over the heads of property owners is part of PRMD’s overly  
 20 aggressive, punitive attempts to exact payment from property owners like Plaintiff and many  
 21 others. In Plaintiff’s case, however, the County has not yet initiated a civil suit, despite two  
 22 years’ worth of threats. Now, in its Motion, County claims it is “forced to file a legal action in  
 23 State Court to obtain the final abatement of conditions and recovery of civil penalties awarded  
 24 by the Hearing Officer on February 11, 2021.” In other words, the County is now “forced” to sue  
 25 to collect civil penalties going back to early 2021? In truth, there is nothing left to “abate” on  
 26  
 27  
 28

1 Plaintiff's property, and the County knows that it is merely their administrative and regulatory  
 2 shenanigans that prevents Plaintiff from releasing his property from the County's clutches.

3 The Court should reject the County's argument as legerdemain. *Younger* does not apply  
 4 because there is no state proceeding that would be adversely impacted by the Court exercising  
 5 federal jurisdiction, and there may well never be. *Herrera v. City of Palmdale* is inapposite  
 6 because an action was already pending when Plaintiff sought relief from the federal courts.  
 7

8 Moreover, unlike *Herrera*, Plaintiff has not vaguely and incompletely sought declaratory  
 9 and injunctive relief. Plaintiff's declaratory and injunctive relief is specifically tied solely to  
 10 warrantless entries onto private property and certain warrantless uses of drones to conduct  
 11 inspections without warrants. Plaintiff's case is not one of those "ordinary" situations referred  
 12 to by the County where either declaratory or injunctive relief would interfere with the County's  
 13 state court action, if and when it ever gets around to filing one.  
 14

15 **G. THE "VEXATIOUS LITIGANT" STATUTES DO NOT SUPPORT**  
 16 **DISMISSAL OF THIS ACTION, AND ARE NOTHING BUT AN AD HOMINEM**  
 17 **ATTACK**

18 In its desperation to obtain complete dismissal of this action, the County relies to  
 19 mudslinging. Assuming California's "vexatious litigant" statutes apply to a federal proceeding,  
 20 which Plaintiff does not concede, Plaintiff is represented by counsel. Even when a plaintiff who  
 21 has been declared a "vexatious litigant" comes to court with counsel, the doors to the court  
 22 cannot be shut because of the plaintiff's status. California's "vexatious litigant" statutes  
 23 expressly apply only to "pro per" filings. *California Code of Civil Procedure section 391(b)*. The  
 24 County is well aware of this.  
 25

26 Moreover, the *De Long* case cited by the County offers no refuge for this argument. In  
 27 *De Long*, the district court issued an order that a litigant who had filed a habeas petition could  
 28

1 not make any further filings without leave of court. On appeal, the 9<sup>th</sup> Circuit upheld the order  
 2 as it related to the habeas petition, but only because the court lacked jurisdiction. Jurisdiction  
 3 is not at issue here. As for the order enjoining future filings, the 9<sup>th</sup> Circuit vacated the district  
 4 court's order on the grounds the litigant was not provided with an opportunity to oppose the  
 5 order, the district court did not create an adequate record for review, and the order was overly  
 6 broad.  
 7

8 In addition, the quote provided to this Court by the County about "flagrant abuse of the  
 9 judicial process" is ironic considering this comment by the Court is nothing more than dicta  
 10 contained in a brief conclusion by the Court. The quote forms no part of the Court's holding or  
 11 even its reasoning, which even a cursory reading of the opinion reveals. This is much like  
 12 quote: "A lawyer should not be able to proceed with impunity in real or feigned ignorance of  
 13 authorities which render his argument meritless." *Golden Eagle Distributing Corp. v.*  
 14 *Burroughs Corp.*, 801 F. 2d 1531, 1542 (9th Cir. 1986), citing *Rodgers v. Lincoln Towing*  
 15 *Service, Inc.*, 771 F.2d 194, 205 (7th Cir.1985), superseded by statute as stated in *Associated*  
 16 *Bus. Tel. Sys. v. Cohn*, 1994 WL 589487, 1994 U.S. Dist. LEXIS 14746 [Court recognizes need  
 17 for lawyers to be candid, but ultimately declines to impose Rule 11 sanctions].  
 18  
 19

20 Several years ago, Plaintiff was deemed a vexatious litigant under California law by the  
 21 Alameda County Superior Court. He is eligible to be released from this encumbrance by the  
 22 time this matter is heard. The County's argument is a "red herring" and should be rejected.  
 23

#### 24 **IV. CONCLUSION**

25 For the foregoing reasons, the Court should deny the County's Motion to Dismiss. Aside  
 26 from the fact the Motion fails to completely dispose of Plaintiff's Complaint (e.g., the County  
 27 failed entirely to address the drone allegations), the County's arguments are largely inaccurate  
 28

1 and are unsupported by law. The only exception is with the County's argument regarding a  
2 "taking" under the 5<sup>th</sup> Amendment. By reason of the duty of candor to the Court, counsel  
3 acknowledges that County's authorities on this count are correct, and Plaintiff concedes this  
4 point. With regard to the remainder of the County's arguments, however, the Motion should be  
5 denied. At the very least, Plaintiff should be given leave to amend the Complaint to supplement  
6 any deficiencies in pleading.  
7

8 Respectfully submitted,

9  
10 Dated: April 20, 2023

**YOUNG LAW GROUP**

11  
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14 Plaintiff RONALD CUPP  
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